

AN ORDINANCE 2018-01-11-0001

AMENDING CHAPTER 36, OF THE CITY CODE OF SAN ANTONIO, TEXAS ENTITLED "SMOKING," TO INCREASE THE AGE FOR SALE OF TOBACCO PRODUCTS TO 21 YEARS OF AGE, ESTABLISHING ENFORCEMENT AUTHORITY, ESTABLISHING PENALTIES AND FINES FOR VIOLATIONS AND SETTING THE EFFECTIVE DATE FOR OCTOBER 1, 2018; AND PROVIDING FOR PUBLICATION.

* * * * *

WHEREAS, in 2003, the City Council enacted an ordinance prohibiting smoking in public and private workplaces, and in some areas of restaurants; and

WHEREAS, in 2010, the City Council approved Ordinance 2010-08-19-0697 to prohibit smoking in enclosed public spaces, and some outdoor spaces, within the City of San Antonio in order (1) to protect the public health and welfare by prohibiting smoking in enclosed places and specified outdoor areas within the city; and (2) to guarantee the right of nonsmokers to breathe smoke-free air, and recognizing that the need to breathe smoke-free air shall have priority over the desire to smoke; and

WHEREAS, tobacco use is the foremost preventable cause of premature death in America and causes half a million deaths annually and has been responsible for 20.8 million premature deaths in the U.S. over the past 50 years since the first Surgeon General's report on smoking in 1964; and

WHEREAS, national data show that 95 percent of adult smokers begin smoking before they turn 21. The ages of 18 to 21 are a critical period when many smokers move from experimental smoking to regular, daily use; and

WHEREAS, in 2015, the Institute of Medicine concluded that raising the minimum legal sales age for tobacco products nationwide will reduce tobacco initiation, particularly among adolescents aged 15 to 17, improve health across the lifespan, and save lives; and

WHEREAS, nationally, the current amount of health care and lost worker productivity costs each year related to tobacco use is \$300 billion; and

WHEREAS, staff made presentations and recommendations to the City Council's Community Health and Equity Committee on October 26, 2017; and

WHEREAS, a public town hall/roundtable discussion was held on November 16, 2017; and

WHEREAS, staff made a presentation to the City Council during a B Session on December 6, 2017 for input and further refinement of the proposed revisions; and

WHEREAS, the City Council of San Antonio finds that the Texas Health and Safety Code provides that political subdivisions have the authority to more strictly regulate the sale, distribution and use of tobacco products, and that as a home-rule municipality the City of San Antonio has the further ability to address matters of public health and safety; and now finds that raising the age for the sale of tobacco products to 21 years of age is a matter of public health and safety; **NOW THEREFORE**:

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF SAN ANTONIO:

SECTION 1. The current Chapter 36, of the City Code of San Antonio, Texas, entitled "Smoking," is amended by adding language that is underlined (added) and deleting language that is stricken (~~deleted~~) to the existing text as set forth in this Ordinance. Chapter 36 is amended as follows and such amendments will become effective on October 1, 2018:

CHAPTER 36 – SMOKING

...

Sec. 36-5. - Distribution, display, and sale of tobacco products; and cigarette machines.

- (a) Definition. For purposes of this section only, the term Tobacco Products means any product that is made from or derived from tobacco, and is intended for human consumption or is likely to be consumed, whether smoked, heated, chewed, absorbed, dissolved, inhaled or ingested by any other means, including, but not limited to, a cigarette, a cigar, pipe tobacco, chewing tobacco, snuff, snus, or an electronic smoking device or liquids used in electronic smoking devices. Tobacco product does not include drugs, devices, or combination products authorized for sale by the U.S. Food and Drug Administration, as those terms are defined in the Federal Food, Drug and Cosmetic Act.
- (b) Distribution, display, and sale of ~~smoking~~-tobacco products, or smoking paraphernalia on any public right-of-way, city park or any city-owned building or facility is hereby prohibited.
- (c) Sale of tobacco products to persons under 21 years of age prohibited.
 - (1) A person commits an offense if the person, with criminal negligence:
 - a. sells, gives, or causes to be sold or given a tobacco product to someone who is younger than 21 years of age; or

- b. sells, gives, or causes to be sold or given a tobacco product to another person who intends to deliver it to someone who is younger than 21 years of age.
- (2) It is a defense to prosecution under this subsection that the person to whom the tobacco product was sold or given presented to the defendant apparently valid proof of identification.
- (3) A proof of identification satisfies the requirements for this subsection if it contains a physical description and photograph consistent with the person's appearance, purports to establish that the person is 21 years of age or older, and was issued by a governmental agency. The proof of identification may include a driver's license issued by this state or another state, a passport, or an identification card issued by a state or the federal government.
- (d) Warning Notice.
 - (1) Each person who sells cigarettes, e-cigarettes, or tobacco products at retail or by vending machine shall post a sign in a location that is conspicuous to all employees and customers and that is close to the place at which the cigarettes, e-cigarettes, or tobacco products may be purchased.
 - (2) The sign must include the statement:

THE SALE OR PROVISION OF E-CIGARETTES OR TOBACCO PRODUCTS TO A PERSON UNDER 21 YEARS OF AGE IS PROHIBITED BY LAW WITHIN THE CITY OF SAN ANTONIO.
 - (3) The Director shall determine the size and design of the sign.
 - (4) The Department, on request, shall provide the sign without charge to any person who sells cigarettes, e-cigarettes, or tobacco products.
- (e) Notification of Employees and Agents.
 - (1) Each retailer shall notify each individual employed by that retailer who is to be engaged in retail sales of cigarettes, e-cigarettes, or tobacco products that the city code:
 - a. prohibits the sale or distribution of cigarettes, e-cigarettes, or tobacco products to any person who is younger than 21 years of age; and

- b. requires each person who sells cigarettes, e-cigarettes, or tobacco products at retail or by vending machine to post a warning notice as provided by Section 36-5 (d), requires each employee to ensure that the appropriate sign is always properly displayed while that employee is exercising the employee's duties;
- (2) The notice required by this section must be provided within 72 hours of the date an individual begins to engage in retail sales of e-cigarettes or tobacco products. The individual shall signify that the individual has received the notice required by this section by signing a form stating that the law has been fully explained, that the individual understands the law, and that the individual, as a condition of employment, agrees to comply with the law.
- (3) Each form signed by an individual under this section shall indicate the date of the signature and the current address and social security number of the individual. The retailer shall retain the form signed by each individual employed as a retail sales clerk until the 60th day after the date the individual has left the employer's employ.
- (4) A retailer required by this section to notify employees commits an offense if the retailer fails, on demand of a person authorized to enforce the city code, to provide the forms prescribed by this section.
- (5) It is a defense to prosecution under Section 36-5 (f)(4) to show proof that the employee did complete, sign, and date the forms required by Subsections 36-5 (f)(2) and (3).

(f) Cigarette vending machines.

- (1) Subject to the defenses provided in subsection (2) below, it shall be unlawful for any business owner, manager and employee in control of cigarette vending machines within the city to intentionally, knowingly, recklessly, or with criminal negligence allow the display or use of any cigarette vending machine upon any property within the city.
- (2) It is a defense to prosecution under the provisions of subsection (b) that:
 - a. The cigarette vending machine is situated in a premise where entry by any person under ~~eighteen~~ twenty-one (~~18~~21) years of age is prohibited by law; or
 - b. The cigarette vending machine is located in a workplace with the permission of the employer, provided that the employer has no persons under the age of ~~eighteen~~ twenty-one (~~18~~21) years

employed at the workplace, and further provided that the cigarette vending machine is situated at a location within the workplace to which persons other than those employed at the workplace are not permitted to have access.

(g) Penalty. A violation of this any subsection of Section 36-5 is hereby declared to be a misdemeanor crime, and upon conviction, shall be punishable as set out below:

(1) A violation of subsections 36-5 (b) or (f) shall be punishable by a fine of not more than two thousand dollars (\$2,000.00).

(2) A violation of subsections 36-5 (c), (d) or (e) shall be punishable by a fine of not more than five hundred dollars (\$500.00).

...

Sec. 36-18. - Effective date.

This chapter shall become effective on August 19, 2011. Revisions made subsequent to August 19, 2011 shall become effective on October 1, 2018.

SECTION 2. All other provisions of Chapter 36 of the City Code of San Antonio, Texas shall remain in full force and effect unless expressly amended by this ordinance.

SECTION 3. Violations occurring on or after October 1, 2018 shall be punished as provided in the revised Chapter 36 of the City Code of San Antonio, Texas. Violations prior to October 1, 2018 shall be punished under the former applicable Sections which shall remain in effect for that purpose.

SECTION 4. Should any Article, Section, Part, Paragraph, Sentence, Phrase, Clause, or Word of this ordinance, for any reason be held illegal, inoperative, or invalid, or if any exception to or limitation upon any general provision herein contained be held to be unconstitutional or invalid or ineffective, the remainder shall, nevertheless, stand effective and valid as if it had been enacted and ordained without the portion held to be unconstitutional or invalid or ineffective.

SECTION 5. The City Clerk is directed to publish public notice of this ordinance in accordance with Section 17 of the City Charter of San Antonio, Texas.

SECTION 6. The publishers of the City Code of San Antonio, Texas are authorized to amend said code to reflect the changes adopted herein and to correct typographical errors and to index, format and number paragraphs to conform to the existing code.

SECTION 7. This ordinance is effective immediately upon the receipt of eight affirmative votes; otherwise, it is effective ten days after passage.

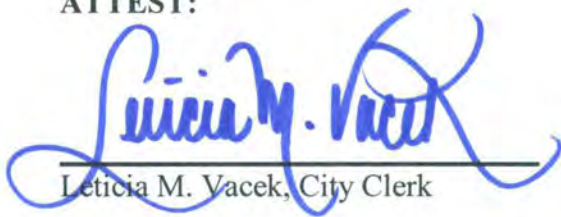
SECTION 8. Penalties provided for in this Chapter 36 of the City Code of San Antonio, Texas shall be effective five days after publication by the City Clerk.

PASSED AND APPROVED this 11th day of January, 2018.



M A Y O R
Ron Nirenberg

ATTEST:



Leticia M. Vacek, City Clerk

APPROVED AS TO FORM:



Andrew Segovia, City Attorney

Agenda Item:	4						
Date:	01/11/2018						
Time:	12:39:41 PM						
Vote Type:	Motion to Table						
Description:	An Ordinance amending Chapter 36 of the City Code, entitled "Smoking" to increase the age for the sale of tobacco products to 21 years of age. [Erik Walsh, Deputy City Manager; Colleen M. Bridger, MPH, PhD, Director, Health]						
Result:	Failed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ron Nirenberg	Mayor			x			
Roberto C. Treviño	District 1			x			
William Cruz Shaw	District 2			x			
Rebecca Viagran	District 3			x			
Rey Saldaña	District 4			x			
Shirley Gonzales	District 5			x			
Greg Brockhouse	District 6		x			x	
Ana E. Sandoval	District 7			x			
Manny Pelaez	District 8		x				
John Courage	District 9			x			
Clayton H. Perry	District 10		x				x

Agenda Item:	4						
Date:	01/11/2018						
Time:	12:40:35 PM						
Vote Type:	Motion to Table						
Description:	An Ordinance amending Chapter 36 of the City Code, entitled "Smoking" to increase the age for the sale of tobacco products to 21 years of age. [Erik Walsh, Deputy City Manager; Colleen M. Bridger, MPH, PhD, Director, Health]						
Result:	Failed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ron Nirenberg	Mayor			x			
Roberto C. Treviño	District 1			x			
William Cruz Shaw	District 2			x			
Rebecca Viagran	District 3			x			
Rey Saldaña	District 4			x			
Shirley Gonzales	District 5			x			
Greg Brockhouse	District 6		x				x
Ana E. Sandoval	District 7			x			
Manny Pelaez	District 8			x			
John Courage	District 9			x			
Clayton H. Perry	District 10		x			x	

Agenda Item:	4						
Date:	01/11/2018						
Time:	12:43:27 PM						
Vote Type:	Other: Effective Date Of October 1, 2018						
Description:	An Ordinance amending Chapter 36 of the City Code, entitled "Smoking" to increase the age for the sale of tobacco products to 21 years of age. [Erik Walsh, Deputy City Manager; Colleen M. Bridger, MPH, PhD, Director, Health]						
Result:	Passed						
Voter	Group	Not Present	Yea	Nay	Abstain	Motion	Second
Ron Nirenberg	Mayor		x				
Roberto C. Treviño	District 1		x				x
William Cruz Shaw	District 2		x				
Rebecca Viagran	District 3		x				
Rey Saldaña	District 4		x				
Shirley Gonzales	District 5		x				
Greg Brockhouse	District 6			x			
Ana E. Sandoval	District 7		x			x	
Manny Pelaez	District 8		x				
John Courage	District 9		x				
Clayton H. Perry	District 10			x			



CITY OF SAN ANTONIO
METROPOLITAN HEALTH DISTRICT

Tobacco 21

Colleen M. Bridger, MPH, PhD
Director

City Council A Session
January 11, 2018

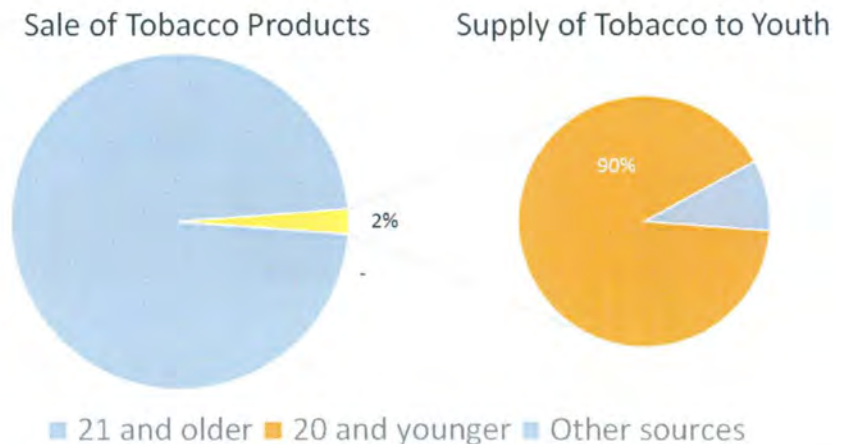


Tobacco

- Leading cause of **preventable** disease, disability, and death in the United States.
- Every day, nearly 2,100 young people under the age of 21 become daily cigarette smokers.
- Nicotine is highly addictive and the adolescent brain is more susceptible to it.

Why Raise the Age?

- 95% of adult smokers began smoking before they turned 21.
- Only 2% of cigarettes sold are purchased by 18-20 year olds, but that 2% supplies 90% of the addictive tobacco to younger people.



Increasing the Sale Age to 21

A Public Health Solution

- Delay age of first tobacco use and reduce risk of becoming regular smoker.
- Help keep tobacco out of schools.
- Younger teens have harder time passing themselves off as 21.



Where is T21 already in place?

25% of
Americans
covered



Timeline

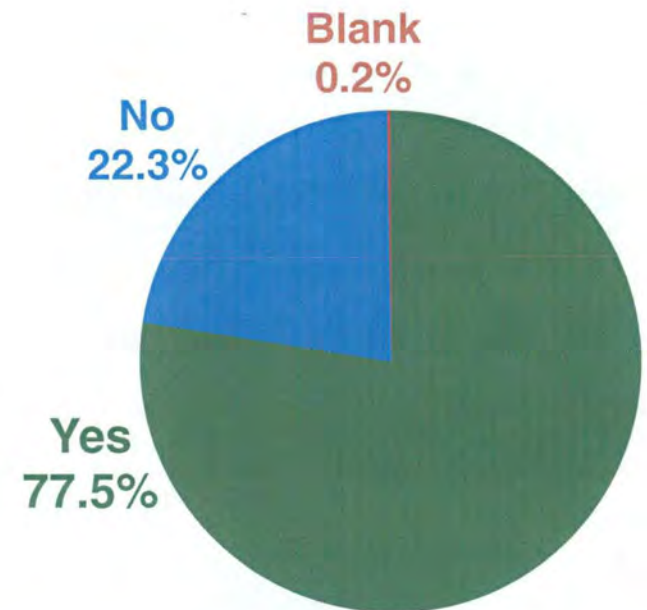
Dates	Activity
August 24 th	Introduced T21 to Community Health & Equity Committee
Sept. 15 th – Oct. 23 rd	Community Survey
October 26 th	T21 presentation to Community Health & Equity Committee
November 3 rd	Mailed letter & town hall invite to over 1,600 local tobacco retailers
November 13 th	T21 Supporter / Stakeholder Meeting
November 16 th	Town Hall Meeting
December 6 th	City Council B Session
Proposed implementation timeline:	
January – July 2018	Educate retailers and community on ordinance and enforcement
August ^{OCTOBER} 1, 2018	Tobacco sale age raised from 18 to 21

Local Survey Results

5,447 individuals responded to our Tobacco 21 survey that asked the question:

Do you believe that the minimum tobacco sales age should be raised from 18 to 21?

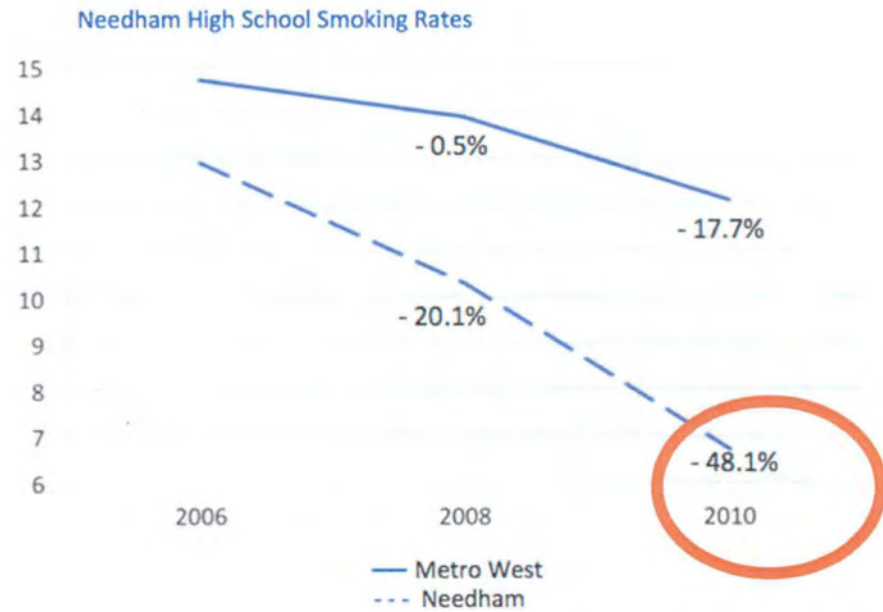
77.5% answered Yes



Economic data

Concern	Response
Will this program save lives?	Just under 500 San Antonio 18-20 year old lives will be saved each year from implementing T21.
Is this program cost effective?	The Texas DSHS estimated \$406 million saved in health care spending on pre-term birth and low birth weight related expenses alone for statewide implementation.
Is this program bad for business?	Since implementation in Needham, MA in 2005, no convenience stores have gone out of business. Smokers cost employers almost \$6,000 more per year than non smokers.

Needham Case History



Concerns Raised at B Session

Concern raised in December	Addressed by
Proposed method of selecting stores for unannounced compliance checks	Will use random sampling
Enforcement on 18-20 year olds purchase, use and possession	Have dropped enforcement on 18-20 year olds; retaining enforcement on retailers

Draft Ordinance

Age group	Tobacco Retailers (sale)	Youth (PUP)
< 18 years of age	<u>State law</u> Violations of sale – misdemeanor, with max. fine of \$500.	<u>State law</u> Violations of youth PUP – misdemeanor, with max. fine of \$250.
18-20 years of age	<u>COSA Ordinance</u> Mirror state law, but will raise age restriction to 21	<u>COSA Ordinance</u> No enforcement

Implementation Plan

- Six month grace period - effective ^{OCTOBER}~~August~~ 1, 2018
- Provide education to youth and families to ensure awareness of new law and educate tobacco retailers and staff on changes in law.
- Metro Health will lead enforcement
- Random sampling used to determine locations of unannounced compliance checks at tobacco retailers

Fiscal Impact

- Minimal fiscal impact
- As proposed, the fine is up to \$500 for the sale of tobacco products to someone under 21 years of age.
- Revenues from these fines will be deposited in the General Fund.

Recommendation

Staff recommends City Council approve the proposed changes to Chapter 36 of the City Code, titled Smoking



Thank you. Any Questions?



CITY OF SAN ANTONIO
METROPOLITAN HEALTH DISTRICT

Colleen M. Bridger, MPH, PhD
Director